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1 **Two roles for ecological surrogacy: indicator surrogates and management surrogates**

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6

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38

39 **Abstract:** Ecological surrogacy—here defined as using a process or element (e.g., species,
40 ecosystem, or abiotic factor) to represent another aspect of an ecological system—is a widely
41 used concept, but many applications of the surrogate concept have been controversial. We argue
42 that some of this controversy reflects differences among users with different goals, a distinction
43 that can be crystalized by recognizing two basic types of surrogate. First, many ecologists and
44 natural resource managers measure “indicator surrogates” to provide information about
45 ecological systems. Second, and often overlooked, are “management surrogates” (e.g., umbrella
46 species) that are primarily used to facilitate achieving management goals, especially broad goals

47 such as “maintain biodiversity” or “increase ecosystem resilience.” We propose that
48 distinguishing these two overarching roles for surrogacy may facilitate better communication
49 about project goals. This is critical when evaluating the usefulness of different surrogates,
50 especially where a potential surrogate might be useful in one role but not another. Our
51 classification for ecological surrogacy applies to species, ecosystems, ecological processes,
52 abiotic factors, and genetics, and thus can provide coherence across a broad range of uses.

53 **Introduction**

54 In October 2014 a diverse group of scientists from around the world gathered in Australia to
55 spend three days exploring the full scope of ecological surrogacy, primarily trying to achieve a
56 broad, synthetic understanding that would advance the use of this important concept. They
57 ranged from conservation practitioners and scientists who use bacteria and lichens to monitor
58 pollution, to those who try to foster ecological integrity of whole oceans, or try to conserve
59 regional biodiversity by managing representative arrays of ecosystems. The participants soon
60 discovered that, despite a common interest in the use of surrogates for monitoring and managing
61 ecological systems, they did not share a foundational understanding of ecological surrogacy. In
62 particular, those who measure surrogates as ecological indicators found it difficult to embrace the
63 concept of surrogates as alternative foci for management. For example, managing an umbrella
64 species because it is an efficient way to maintain a large set of species did not seem like a form
65 of surrogacy to them, whereas this was a key form of surrogacy for others. This led to many
66 hours of discussion and ultimately we reached a consensus that explicitly recognizes two basic
67 forms of surrogates based on goals: indicator surrogates (which are measured to provide
68 information about ecological systems) and management surrogates (which are managed to
69 achieve a different, often larger, goal such as “maintain biodiversity”). In this paper, we argue

70 that this dichotomy represents a meaningful division in how different groups use ecological
71 surrogacy. We discuss why this schism has emerged, and give examples of how it applies to five
72 types of ecological components: species, ecosystems, ecological processes, abiotic factors, and
73 genetics. We argue that disagreements over surrogate utility typically occur between groups with
74 different goals, and that by explicitly recognizing two overarching goals for ecological
75 surrogacy--providing information about ecological systems and facilitating their management--
76 future misunderstandings can be avoided.

77

78 **Context and Definitions**

79 Although ecological surrogacy is a frequently used concept (nearly 50,000 journal articles by one
80 count; Westgate et al. 2014), it has repeatedly defied simple classification. For example, the
81 United Nations (UNCDD 2013), Secretariat of the Convention on Biological Diversity (2014),
82 European Union (BISE 2014), Australia's State of the Environment Program (ANZECC State of
83 the Environment Reporting Task Force 2000), and the United States Fish and Wildlife Service
84 (USFWS 2014) have all embraced different uses of surrogates. This lack of consensus amongst
85 academics and practitioners on a shared terminology or scheme of classification remains despite
86 repeated critiques and attempts at standardization (e.g., Landres et al. 1988; Noss 1990;
87 McGeoch 1998; Simberloff 1998; Dale & Beyeler 2001; Niemi & McDonald 2004; Caro 2010;
88 Heink & Kowarik 2010; Pereira et al. 2013; Lindenmayer et al. 2015; Stephens et al. 2015). We
89 propose to build a simple foundation for ecological surrogacy by recognizing that many
90 seemingly distinct applications of the surrogate concept share common goals: environmental
91 monitoring or informing management. Our focus on goals differs from earlier classification
92 schemes that emphasized differences among organizational scales (e.g., genes, species, or

93 ecosystems; Caro 2010, Table 1), ecological attributes (e.g., compositional, functional, or
94 structural; Noss 1990), or distinct types of problem (e.g., environment, ecology, or biodiversity
95 surrogates; McGeogh 1998).

96 We begin with a definition of ecological surrogacy to distinguish it from surrogacy in
97 medicine, engineering, and other fields (Forrester et al. 2008, Barton et al. 2015):

98 *Ecological surrogate: An ecological process or element (e.g., species, ecosystem, or abiotic*
99 *factor) that is used to represent (i.e., serve as a proxy for) another aspect of an ecological*
100 *system.*

101 The earliest explicit uses of surrogates focused on measuring one species as an indicator for
102 others: i.e., beginning in 1893, the concentration of *Escherichia coli* was used to indicate the
103 likely presence of other pathogens in drinking water (Ashbolt et al. 2001). This usage is clearly
104 consistent with our definition of indicator surrogates:

105 *Indicator surrogate: A type of surrogate that provides information about another aspect of an*
106 *ecological system: for example, measuring the population density of species A because it*
107 *provides information about the condition of target ecosystem X.*

108 This approach emphasizes a mechanistic, statistical approach to surrogacy that remains popular
109 amongst environmental scientists. However, a dramatic expansion in the use of the surrogacy
110 concept in ecology and conservation biology arose alongside the development of the concept of
111 “biodiversity” in the 1980s. Advocates of maintaining biodiversity realized that it was
112 impractical to address directly all of the elements of biodiversity given the vast numbers of
113 species, especially little-known or undescribed invertebrates and microbes, or the genetic
114 components of biodiversity. Thus, conservation practitioners needed surrogates that could be

115 readily managed under the assumption that managing the surrogate would be beneficial for a
116 sizable portion of biodiversity. (In this paper we use “management” broadly to cover activities as
117 diverse as controlling a contaminant, conserving a game species or endangered species, planning
118 a reserve system, or motivating public support for conservation.) From this emerged the idea of a
119 conservation “umbrella” in which one species is used to represent biodiversity for management
120 purposes (Frankel & Soule 1981). Similarly, but on an ecosystem level, “coarse-filter”
121 conservation assumed that protecting a representative array of ecosystems would encompass
122 much biodiversity at the species and even genetic levels, with relatively few species falling
123 through the filter’s pores unprotected (Noss 1987). With both umbrella species and coarse filters,
124 the primary goal is to manage X to achieve the real target goal Y. In addition to biodiversity,
125 other broad conceptual entities such as ecological integrity (Rapport et al. 1998) or resilience
126 (Walker & Salt 2012) have also become the basis for setting large goals that are often addressed
127 using proxies that we call “management surrogates.”

128 *Management surrogate: A type of surrogate that is a tool for management because it represents*
129 *another aspect of an ecological system that is the main goal of management: for example,*
130 *managing the population of species A because this facilitates maintaining the integrity of*
131 *ecosystem X.*

132 Therefore, management surrogacy focuses primarily on facilitating management of ecological
133 systems whereas indicator surrogacy focuses primarily on providing information about those
134 systems.

135 We suggest that our binary, goal-oriented approach to surrogate classification represents
136 an improvement over existing schemes for two reasons. First, our conceptual understanding of

137 how to classify ecological systems is diverse and evolving, but goals of measuring and managing
138 ecosystems are relatively constant. Second, scientists often do not articulate clear, explicit goals,
139 and so discussion about goal setting is likely to be beneficial to the science and application of
140 surrogates.

141 The definitions provided above are distinct, but when surrogates are applied in practice
142 there can easily be overlap; we turn to this issue next.

143

144 **Divergent goals and surrogate effectiveness**

145 When management surrogates and indicator surrogates are seen as complementary constructs,
146 some past debates over surrogate effectiveness can be reinterpreted as differences between users
147 with different goals and approaches (Caro 2010). For example, controversies over the utility of
148 focal species (Lambeck 1997, Lindenmayer et al. 2002) or flagship species (Simberloff 1998)
149 may have arisen because management surrogates were incorrectly interpreted as indicator
150 surrogates.

151 To illuminate the distinctions and overlaps between management and indicator
152 surrogates, we offer three well-known examples. First, we consider an example in which a
153 species might be an effective management surrogate for biodiversity even though it would
154 probably be an ineffective indicator surrogate of biodiversity. Tigers (*Panthera tigris*) are
155 difficult to count and select habitat at coarser scales than most species, and thus are an
156 ineffective indicator surrogate. Yet organizing biodiversity management around tigers as an
157 umbrella species may be sensible because conserving their habitat (mangrove swamps to boreal
158 forests) would provide habitat for thousands of other species (Wikramanayake et al. 2008). A
159 converse example (an effective indicator surrogate that is an insufficient management surrogate)

160 may be found with *E. coli*. Monitoring *E. coli* may indicate if rivers are free of fecal
161 contamination, but in many rivers, the key to restoring ecological integrity is fostering natural
162 river flows (e.g., removing in-stream barriers and managing flow through dams, Beechie et al.
163 2010). In this case, an ecological process, the flow regime, would be a more effective
164 management surrogate. These two examples are clearcut, but when surrogates are applied in
165 practice there is often substantial overlap between management and indicator surrogacy.
166 Consider the role of beavers (*Castor canadensis* and *C. fiber*) in providing habitat for pond-
167 dependent biota. If we monitor beaver populations with the goal of assessing and tracking habitat
168 availability for other species such as waterfowl, beavers are serving as an *indicator surrogate*. If
169 we increase the beaver population, perhaps by banning trapping, with the goal of increasing the
170 number of beaver dams and thus ponds, this is *management surrogacy*. In many cases, these
171 approaches will be coordinated and thus both forms of surrogacy used, but this is not necessarily
172 the case. One could manage beavers to increase the number of beaver ponds without
173 systematically monitoring their populations. Alternatively, one could monitor beavers to indicate
174 changes in other pond-dwelling species, without any active beaver management.

175

176 **Surrogacy in five classes of ecological components**

177 To demonstrate how our definitions relate to surrogate use in practice, we apply the “indicator
178 surrogates” and “management surrogates” concept to five classes of ecological components:
179 species, ecosystems, ecological processes, abiotic factors, and genetics. We selected these to
180 show the wide applicability of our concept, not to imply that they are the basis of a robust
181 classification (e.g., one could readily combine ecosystem processes and ecosystems or split

182 abiotic factors into physical and chemical factors). We begin with species because here the
183 language is most developed (Table 1).

184 1. Surrogate species terminology is quite easy to distill into indicator surrogates and
185 management surrogates because we have a well-established term, “indicator species”, clearly
186 linked to measuring one component of an ecosystem to represent another component, as well as
187 two common terms, umbrella species and flagship species, which are primarily linked to
188 management (Caro 2010). The indicator species concept has many different refinements (e.g.,
189 sentinel species, biomonitoring species, ecological-disturbance indicator species; Caro 2010) and
190 has been extended to include indicator taxa (e.g., lichens; Brunialti et al. 2009) and using species
191 traits (Moretti & Legg 2009). Simply counting species to estimate species richness is a
192 commonly used indicator surrogate, sometimes employed to estimate the species richness of a
193 different taxon, sometimes used to assess the status of an ecosystem (Fleishman et al. 2006). The
194 management surrogate concept can also be extended from individual species to umbrella taxa
195 (see the Important Bird Areas program; BirdLife International 2004) and umbrella guilds (Drever
196 et al 2010), and it is related to other approaches for identifying species that might be particularly
197 important for management, such as keystone species or landscape species (Caro 2010).

198 2. Ecosystems, like species, have well established roles as both indicator surrogates and
199 management surrogates, but the terminology is not as explicit. One rarely hears of indicator
200 ecosystems, umbrella ecosystems, or flagship ecosystems, even though it could be argued that
201 coral reefs and rainforests are flagships due to their public prominence. The areal extent of an
202 ecosystem is the most commonly used index of its indicator surrogacy value, although spatial
203 configuration or connectivity are sometimes evaluated too. It is also common to measure
204 ecosystem components such as vegetation structure (Noss 1990) as indicators of overall

205 condition. Ecosystems also have a critical role as management surrogates in the context of
206 maintaining biodiversity at the species and genetic levels, i.e., the so-called coarse-filter strategy
207 (Hunter et al. 1988), and thus conservation planning to maintain a representative array of
208 ecosystems is well-established (Groves 2003).

209 3. Ecological processes are commonly used for indicator surrogacy; in particular
210 measurements of such key features as ecosystem productivity and biogeochemical cycling are
211 used as indicator surrogates for ecosystem condition (Noss 1990). Additionally, in recent
212 decades, some processes that can be manipulated or even emulated have become management
213 surrogates. For example, fire can be a management surrogate because ecosystem managers in
214 fire-prone ecosystems often seek to maintain fire regimes that meet ecological and societal goals,
215 including the provision of habitat for fire-dependent species (Bradstock et al. 2012). In forestry,
216 the idea of emulating natural disturbance and succession regimes through specific timber
217 management practices has meant that these processes are used as management surrogates tied to
218 larger goals such as biodiversity and ecological integrity (Hunter & Schmiegelow 2011).

219 4. Abiotic factors are widely used as indicator surrogates; e.g., monitoring dissolved
220 oxygen or pH to understand lake condition. It is also common for abiotic factors to be used as
221 management surrogates. For example, when climate mitigation strategies are organized around
222 reducing atmospheric CO₂, then CO₂ is a management surrogate for the much larger, more
223 complex climate system. Management surrogacy centered on abiotic factors is the foundation of
224 proposals to adapt to climate change by designing reserve systems around enduring abiotic
225 factors such as topography, geology, and hydrology (Beier & Brost 2010, Beier et al. 2015).

226 5. Genetic metrics have a steadily growing role as indicator surrogates through genetic
227 monitoring (Schwartz et al. 2007), especially in relation to genetic erosion (Hoban et al. 2014),

228 effective population size (Tallmon et al. 2012), and landscape connectivity (Baguette et al.
 229 2013). Genetics also has a role as a management surrogate, particularly because maintaining
 230 genetic diversity is a means to achieve the larger goal of safeguarding evolutionary potential
 231 (Harrisson et al. 2014) and resilience (Schindler et al. 2010).

232 In summary, we recognize that both indicator surrogates and management surrogates are
 233 widely used across diverse components of ecological systems (Table 1). The use of indicator
 234 surrogates is more established, but the use of management surrogates is increasing in response to
 235 broad goals like maintaining ecosystem integrity and biodiversity.

236

237 **Table 1.** Examples of indicator surrogates and management surrogates for five types of
 238 ecological components. The example goals highlight distinctions between monitoring and
 239 managing. We chose these five classes to show the wide applicability of our concept, not to
 240 suggest that they constitute a definitive classification (e.g., one could readily combine
 241 ecosystems and ecosystem processes or separate abiotic factors into chemical and physical
 242 factors).

| Class | Indicator surrogates | | Management surrogates | |
|---------|----------------------|---------------------------------------------------------------------------------------|-----------------------|-----------------------------------------------------------------------------|
| | Example | Example Goal | Example | Example Goal |
| Species | Indicator species | Detect change in target species abundance (E. coli, Ashbolt et al. 2001) | Umbrella species | Conserve a large suite of species (Leadbeater’s possum, Lindenmayer 1996) |
| | Indicator guilds | Detect change in function provided by a guild (pollinators, Kehinde and Samways 2012) | Flagship species | Foster support for conservation (giant panda, Bowen-Jones & Entwistle 2002) |

| | | | | |
|----------------------|------------------------|-----------------------------------------------------------------------------------------|-----------------------------------|-----------------------------------------------------------------------------------------------------------------------------------|
| Ecosystems | Ecosystem extent | Use species-area relationships to predict species richness (Triantis et al. 2015) | Ecosystems as coarse filters | Maintain biodiversity at species and genetic level by conserving a representative array of ecosystems (Hunter et al. 1988) |
| | Ecosystem structure | Measure structural diversity to quantify habitat for target species (Baril et al. 2011) | | |
| Ecological processes | Ecosystem productivity | Detect changes in biomass accumulation (Culman et al. 2010) | Disturbance regimes | Manage fire regimes to create desired vegetation (Bradstock et al. 2012) |
| | Biogeochemical cycling | Detect carbon fluxes (Fan et al. 2015) | River flows | Manage flow regimes to restore riverine ecosystem integrity (Beechie et al. 2010) |
| Abiotic factors | Nutrient concentration | Monitor nitrogen and phosphorous water pollution (Rocha et al. 2015) | Geological and climatic diversity | Conserve diverse environments for biodiversity (Beier et al. 2015) |
| Genetics | Population structure | Detect functional connectivity (Braunisch et al. 2010) | Genetic diversity | Maintain evolutionary potential (tuatara, Miller et al. 2012) |

243

244

245 **Benefits of setting clearer goals**

246 The main advantage of our proposed construct is that it gives explicit recognition of two
247 overarching goals for ecological surrogacy that are linked but conceptually separate: to provide
248 information about ecological systems and to facilitate their management. By seeing how this
249 concept and related terms fit together (Table 1), it should be clearer how different disciplines
250 might better learn from each other, and open up new opportunities for synthetic thinking and
251 analysis. People as diverse as those who monitor lichen uptake of air pollutants (Brunialti et al.
252 2009) and those who try to assess the ecosystem services of oceans (Halpern et al. 2012) need to
253 speak a common language, or at least agree on some fundamental ideas to foster cross-
254 disciplinary learning. It is particularly important to recognize that an imperfect indicator
255 surrogate might still serve as a useful management surrogate, and vice versa. Furthermore, the
256 science underpinning each kind of surrogate may not be transferable, and research on each
257 should be framed and assessed in relation to specific explicit goals.

258 We have argued that disagreements over the utility of ecological surrogates may reflect a
259 misalignment of the goals of people who use indicator surrogates versus management surrogates
260 (see Westgate et al. 2013). Such differences might also reveal a schism in opinions about the
261 value of quantitative information for improving conservation outcomes. As scientists, we have an
262 implicit bias toward evidence-based approaches (e.g. Sutherland et al 2004) and this may blind
263 us to policy and public communication benefits of management surrogates that can be difficult to
264 quantify. For example, promoting flagship or umbrella species can lead to large conservation
265 gains, particularly if stakeholders are more likely to embrace a single charismatic species than a
266 set of ecological metrics serving as indicator surrogates (Schultz 2011). In short, disagreements

267 over the utility of surrogates may reflect deeper arguments about the role of scientific
268 information in conservation practice (Mace 2014).

269 In conclusion, ecological surrogacy is widely used by natural resource management
270 organizations around the world, and that usage will probably increase because of its potential
271 expediency and efficiency. To avoid unproductive and circular debates, we have sought clarity
272 by explicitly recognizing two different (but equally legitimate) core uses for ecological
273 surrogacy. We argue that evidence of surrogate efficacy may be based on the success of a
274 management program (e.g., increased public support following a flagship species campaign), or
275 documentation of a tight ecological relationship between a surrogate and its target (e.g., linking
276 population viability of a species to ecosystem integrity), or both. Recognizing that different
277 stakeholders have different goals when using surrogates should foster communication and
278 collaboration across a wide range of disciplines, and thus build a multi-disciplinary foundation
279 for effective ecological management.

280

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287

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